

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 NIC-01 ACDA-19 CIAE-00 PM-07 INR-10

L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 GAC-01

USIA-12 TRSE-00 MBFR-03 SAJ-01 DODE-00 H-02 NSC-10

SS-15 IO-12 AEC-11 SCI-06 EPA-04 CEQ-02 NSF-04 INT-08

RSR-01 /173 W

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FM USMISSION BERLIN

TO SECSTATE WASHDC 1867

AMEMBASSY BONN

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L BERLIN 0909

E. O. 11652: GDS

TAGS: PFOR, WB, GW, UR

SUBJECT: BAHR AND GENSCHER REPORT TO BERLIN LEADERS ON BREZHNEV
VISIT

REF: A. BERLIN 861; B. BERLIN 900, C. BERLIN 741, D. BERLIN 764

1. SUMMARY: ON MAY 23 BAHR REPORTED FIRST TO LOCAL SPD
LEADERS AND SUBSEQUENTLY TO JOINT MEETING OF
SPD, CDU AND FDP PARTY AND FRAKTION LEADERS ON OUTCOME
OF BREZHNEV VISIT. GENSCHER MET SEPARATELY WITH FDP
LEADERS. ACCORDING TO SENAT SOURCES, BAHR UNDERScored
IMPORTANCE BERLIN PLAYED IN GERMAN- SOVIET DISCUSSIONS
AND ROLE WHICH BERLIN WILL PLAY AS TOUCHSTONE OF
RELATIONS IN FUTURE. HE WAS UNABLE, HOWEVER, TO DISPEL
UNDERCURRENT OF SKEPTICISM ABOUT SOVIET WILLINGNESS
TO IMPLEMENT QA. END SUMMARY.

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2. MINISTER- WITHOUT- PORTFOLIO AND FEDERAL PLENIPOTENTIARY IN BERLIN BAHR MET WITH SPD LEADERSHIP MAY 23 TO REPORT ON OUTCOME OF FRG- SOVIET TALKS IN BONN (REF A). ACCORDING TO HEAD OF CHANCELLERY HERZ WHO ATTENDED MEETING, BAHR SAID REFERENCE TO QA IN FINAL FRG- USSR COMMUNIQUE MEANT THAT FRG WOULD JUDGE STATUS OF ITS BILATERAL RELATIONS WITH USSR BY HOW WELL SOVIETS FULFILLED ITS OBLIGATIONS. BAHR SAID THAT, ON BASIS OF INVENTORY OF COMPLAINTS PREPARED BY BERLIN SENAT, FRG RAISED WITH SOVIETS NUMBER OF PROBLEMS IN IMPLEMENTATING QA, INCLUDING BEHAVIOR AT INDUSTRIAL FAIR, SOVIET OBJECTIONS TO SFB' S TIES WITH THE ARD, SOVIET OBJECTIONS TO CONCLUSION OF CONTRACTS WITH " SHERING BERLIN" INVOLVING DELIVERIES FROM FRG, ETC. GROMYKO ADMITTED THAT SOME MISTAKES HAD BEEN MADE WITH SOVIET INDUSTRIAL FAIR IN BERLIN, BUT OBJECTED TO ALLEGED FRG NON- FULFILLMENT OF OBLIGATIONS TO RESPECT SPECIAL STATUS OF BERLIN.

3. ACCORDING TO BAHR, GERMAN AND SOVIET SIDES COULD NOT RESOLVE ALL PROBLEMS WITH RESPECT TO BERLIN BUT THEY AGREED TO CONSIDER SOME SORT OF MACHINERY FOR HANDLING CONTROVERSIES ON A CASE- BY- CASE BASIS IN FUTURE TO HEAD OFF MAJOR PROBLEMS. NO DECISION WAS REACHED, HOWEVER, ON TYPE OF FORUM OR LEVEL OF REPRESENTATION OF EACH SIDE. BAHR TOLD LOCAL LEADERS THAT PROBLEMS IN IMPLEMENTATING QA WOULD UNDOUBTEDLY CROP UP IN FUTURE. HE WAS CONFIDENT, HOWEVER, THAT IT WOULD BE EASIER HENCEFORTH TO MAKE SOVIETS OBSERVE OBLIGATIONS MORE CLOSELY THAN PREVIOUSLY.

4. BAHR INDICATED THAT HE HAD IMPRESSION FROM DISCUSSIONS WITH GROMYKO THAT SOVIET AMBASSADOR YEFREMOV WOULD NOT TURN UP IN WEST BERLIN AGAIN IN SAME MANNER AS HE HAD AT OPENING CEREMONY OF INDUSTRIAL EXHIBITION (REF C). GOVERNING MAYOR SCHUETZ, WHO ATTENDED HERRENABEND IN BONN MAY 18, MENTIONED THAT HE HAD DISCUSSED BRIEFLY WITH GROMYKO PROBLEMS WITH RESPECT TO HIS OFT- POSTPONED VISIT TO USSR (REF D). GROMYKO HINTED TO SCHUETZ THAT THESE PROBLEMS WOULD PROBABLY BE IRONED OUT SHORTLY.
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5. BAHR REPORTED THAT ISSUE OF FRG' S REPRESENTATION OF BERLIN IN UN HAD NOT BEEN BROUGHT UP. DECISION HAD BEEN REACHED IN BONN TO AVOID SUBJECT, INASMUCH AS AMBASSADOR FALIN HAD SAID PUBLICLY IN INTERVIEW PUBLISHED TWO WEEKS AGO IN " BUNTE ILLUSTRIERTE" THAT PRINCIPLE OF FEDERAL REPRESENTATION HAD BEEN ACCEPTED

BY USSR.

6. BAHR ASSURED LOCAL LEADERS THAT BERLIN WOULD BE INCLUDED IN ALL RELATED AGREEMENTS BASED ON THE THREE AGREEMENTS CONCLUDED DURING BREZHNEV VISIT. FRG HOPED TO OVERCOME PROBLEM OF BERLIN' S INCLUSION IN ENVIRONMENTAL AGREEMENT BY ADDING PHRASE TO NORMAL BERLIN CLAUSE, WHICH WOULD EXCLUDE MATTERS RELATING TO WATERWAYS. STUMBLING BLOCK IN PROPOSED AGREEMENT ON SCIENTIFIC AND TECHNOLOGICAL COOPERATION WAS SOVIET INSISTENCE ON FOLLOWING BERLIN CLAUSE. " THIS AGREEMENT IS EXTENDED TO BERLIN IN APPROPRIATE CASES." (" DIESES ABKOMMEN WIRD IN DEN SACH- GERECHTEN FAELLEN AUF BERLIN AUSGEDEHNT".) THIS WAS TOTALLY UNACCEPTABLE TO FRG, INASMUCH AS IT WOULD PERMIT SOVIETS TO ACT AS IF THEY WERE CARRYING OUT ALLIED RESPONSIBILITIES IN WEST BERLIN, AND WOULD ALSO RESTRICT OPPORTUNITIES FOR NUCLEAR RESEARCH IN BERLIN.

7. ACCORDING TO HERZ, SPD LEADERS, WHILE WELCOMING BAHR' S ASSURANCES, REMAINED SOMEWHAT SKEPTICAL ABOUT OUTLOOK FOR SOVIET IMPLEMENTATION OF QA WITH RESPECT TO BERLIN' S TIES WITH FRG. CDU FRAKTION LEADER LUMMER, AFTER HEARING BAHR DISCUSS BREZHNEV VISIT, SAID THAT HIS SKEPTICISM HAD ONLY BEEN DEEPEDED BY WHAT HE HAD HEARD. FDP FRAKTION LEADER OXFORT TOLD PRESS THAT MENTION OF QA IN FINAL COMMUNIQUE WAS A POSITIVE DEVELOPMENT. IN THIS CONNECTION, BAHR HAD TOLD LOCAL LEADERS THAT SOVIETS HAD IMPLICITLY RECOGNIZED FRG' S COMPETENCE WITH RESPECT TO BERLIN BY ACCEPTING REFERENCE TO QA IN FINAL COMMUNIQUE. FEDERAL MINISTER OF INTERIOR GENSCHER ALSO MET WITH FDP LEADERS TO DISCUSS OUTCOME OF VISIT. ACCORDING TO PRESS REPORTS, GENSCHER UNDERS
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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: GW, PFOR, WB
Control Number: n/a
Copy: SINGLE
Draft Date: 24 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BERLIN00909
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GDS
Errors: n/a
Film Number: n/a
From: BERLIN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730555/aaaajucx.tel
Line Count: 148
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A.BERLIN 861, B.BERLIN 900, C.BERLIN 741, D.BERLIN 764
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 07 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07-Aug-2001 by boyleja>; APPROVED <12-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 980305
Subject: BAHR AND GENSCHER REPORT TO BERLIN LEADERS ON BREZHNEV VISIT
TAGS: PFOR, UR
To: BONN
EUR
LONDON
MOSCOW
NATO
PARIS
SECSTATE WASHDC

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005